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NOTE

from:	Presidency
to:	JHA Counsellors / COSI Support Group
No. prev. doc.	5620/1/11 REV 1 JAI 42
Subject:	Next steps in enhancing cooperation between the external and internal aspects of EU security

The Hungarian Presidency has launched an initiative to enhance links between the external and internal aspects of EU security. The Stockholm Programme¹ provides an overall framework for this exercise. Each security strategy adopted in recent years—the 2003 European Security Strategy,² with its 2008 implementation report³; the 2010 Internal Security Strategy⁴; and the 2005 EU

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The Stockholm Programme – An open and secure Europe serving and protecting citizens, OJ C 115, 4.5.2010, p. 1

A Secure Europe in a Better World – European Security Strategy, adopted by the European Council in Brussels on 12 December 2003

Report on the Implementation of the European Security Strategy – Providing Security in a Changing World, Brussels, 11 December 2008, S407/08

Internal Security Strategy for the European Union: "Towards a European Security Model," adopted by the Council on 25 February 2010 (doc. 7120/10 CO EUR-PREP 8 JAI 182)

Counter-Terrorism Strategy⁵—contains elements that touch upon both the external and internal dimensions of EU security.

Ongoing work to enhance ties between these two aspects of EU security has proceeded on two tracks:

- 1. On 9 February 2011, COSI held a first exchange of views concerning closer cooperation between civilian CSDP missions and JHA actors (doc. 5620/1/11 REV 1). This discussion touched upon horizontal aspects of information exchange between CSDP and JHA actors, threat assessments, data protection, training, the future implementation of the Solidarity clause and external communication. In 2010, the PSC established a Task Force on strengthening ties between CSDP and JHA actors. Once this Task Force completes its work, the PSC is expected to issue recommendations concerning CSDP-JHA cooperation that will inform further work carried out in this field. The Commission has also launched an exercise in 2010 aiming to take stock of the level of cooperation between civilian CSDP missions and Europol, with a communication in the pipeline in 2011. On the basis of these three initiatives, the Presidency intends to launch a process to identify potential areas of cooperation between CSDP and JHA actors and has approached the European External Action Service to convene a first joint PSC-COSI meeting on 1 June 2011.
- 2. Based on a UK initiative (doc. 5152/11 ENFOPOL 4 COTER 1 JAIEX 4 COSI 1 CATS 4) and inspired by the discussion at a Friends-of-the-Presidency meeting on 7 February 2011 and subsequent comments, the Hungarian Presidency presented to the TWG and COTER on 15 March 2011 a discussion paper on enhancing links between internal and external aspects of counter-terrorism (doc. 7919/11). A joint COTER-TWG meeting also considered this document on 16 March 2011. These discussions revealed a desire to formulate recommendations concerning, *inter alia*, the consolidation of threat analyses in counter-terrorism and the respective roles, in a post-Lisbon environment, of the European External Action Service, the EU Counter-terrorism Coordinator and different Council Working Parties whose work concerns certain aspects of counter-terrorism.

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The European Union Counter-Terrorism Strategy, adopted by the European Council on 15-16 December 2005 (doc. 14469/4/05 REV 4)

The Presidency now intends to draft conclusions on these issues, to be presented to the TWG on 28 April and discussed with COTER's participation. In view of this document's external and internal security implications and before its submission to the Council, the PSC⁶ and COSI⁷ will be consulted within their respective mandates. The Presidency aims to submit these draft conclusions to the Council on 9 June 2011.

Planned next steps in COSI:

- 23 March 2011, COSI Support Group: Discussion of planning document and the CSDP-JHA implications of witness protection in Kosovo;
- 18 April 2011, COSI Support Group: Planned consideration of potential recommendations issued by the PSC on the basis of its Task Force report concerning CSDP-JHA cooperation;
- 27 April 2011, COSI: Planned consideration of potential recommendations issued by the PSC on the basis of its Task Force report concerning CSDP-JHA cooperation;
- 18 May 2011, joint CIVCOM-COSI Support Group meeting: Preparation of joint PSC-COSI meeting;
- 1 June 2011, joint PSC-COSI meeting on CSDP-JHA cooperation;
- 9 June 2011, JHA Council with an invitation extended to the High Representative of the Union for Foreign Affairs and Security Policy.

Council Decision 2001/78/CFSP setting up the Political and Security Committee, 22 January

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Council Decision of 25 February 2010 on setting up the Standing Committee on operational cooperation on internal security (2010/131/EU)