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14861/2/15  
REV 2

**LIMITE**

JAI 958	UD 241
COSI 176	FRONT 274
ENFOPOL 393	GENVAL 76
CRIMORG 125	FISC 179
ENFOCUSTOM 136	CORDROGUE 101
COPS 382	COARM 259
RELEX 1003	CYBER 123
JAIEX 94	COMIX 646
COWEB 142	

## NOTE

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From: General Secretariat of the Council

To: JHA Counsellors/COSI Support Group  
Standing Committee on operational co-operation on internal security (COSI)

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No. prev. doc.: 15929/2/14 REV 2

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Subject: Operational Action Plans 2016 related to the EU's priorities for the fight against serious and organised crime between 2014 and 2017

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### 1. Introduction

As foreseen by the mechanism of the EU policy cycle for organised and serious international crime<sup>1</sup>, the third Operational Action Plans (OAPs) for the new cycle 2014-2017 have been created.

They have to be produced on a yearly basis and contain actions in line with the Multi-Annual Strategic Plans<sup>2</sup> that have been set to achieve the new political priorities set by the Council in June 2013<sup>3</sup>.

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<sup>1</sup> 15358/10 COSI 69 ENFOPOL 298 CRIMORG 185 ENFOCUSTOM 94

<sup>2</sup> 13495/1/13 REV 1 JAI 753 COSI 107 ENFOPOL 286 CRIMORG 112  
ENFOCUSTOM 134 PESC 1057 RELEX 795 JAIEX 72 COWEB 124 UD 228 FRONT  
120 GENVAL 54 FISC 165 CORDROGUE 83 COARM 121 CYBER 18 COMIX 492

<sup>3</sup> 12095/13 JAI 611 COSI 91 ENFOPOL 230 CRIMORG 98 ENFOCUSTOM 118 PESC 843  
RELEX 630

The OAPs were prepared under the leadership of the Drivers through workshops held at Europol in October 2015. These drafts have subsequently been edited by the EMPACT Support Unit at Europol in order to ensure the highest possible level of standardisation between them and submitted to the National EMPACT Coordinators during their meeting on 24-25 November 2015. They were subsequently discussed in the COSI SG meeting on 10 December 2015. The EMPACT Support Unit has also prepared a table in the annex which outlines operational actions (OA) of the OAPs which might have potential overlaps with other OA in other OAPs.

In addition, the General Secretariat of the Council has prepared an overview in ADD 1 (EU RESTRICTED) and in ADD 2 (EU RESTRICTED) (for Illegal Immigration), which highlights some elements, mainly operational ones, of the different OAPs 2016.

In accordance with action 36 of the EU policy cycle<sup>4</sup>, COSI validated the OAPs on 16 December 2015.

## 2. Contents

The OAPs were developed according to a template set out in 9940/13. They comprise the related priority, its potential overlap with other priorities, the management and support, the methodology, and finally a table with the detailed operational actions planned for 2016.

The OAPs for the different priorities are set out in the following documents:

<u>OAP</u>	<u>Driver</u>	<u>document</u>
A	Illegal immigration	IT
		14819/2/15 REV 2 JAI 942 COSI 163 ENFOPOL 379 CRIMORG 112 ENFOCUSTOM 123 COPS 369 RELEX 989 JAIEX 81 GENVAL 67 FRONT 268 COMIX 644 RESTREINT UE
B	THB	UK
		14821/2/15 REV 2 JAI 943 COSI 164 ENFOPOL 380 CRIMORG 113 ENFOCUSTOM 124 COPS 370 RELEX 990 JAIEX 82 GENVAL 68 FRONT 269 RESTREINT UE

<sup>4</sup> 15358/10 COSI 69 ENFOPOL 298 CRIMORG 185 ENFOCUSTOM 94

C	Counterfeit goods	IT	14822/1/15 REV 1 JAI 944 COSI 165 ENFOPOL 381 ENFOCUSTOM 125 CRIMORG 114 JAIEX 83 RELEX 991 COPS 371 UD 238 RESTREINT UE
D1	Excise fraud	UK	14837/2/15 REV 2 JAI 947 COSI 166 ENFOPOL 382 ENFOCUSTOM 126 CRIMORG 115 JAIEX 84 RELEX 992 COPS 372 UD 239 FISC 177 RESTREINT UE
D2	MTIC fraud	IT	14838/1/15 REV 1 JAI 948 COSI 167 ENFOPOL 383 ENFOCUSTOM 127 CRIMORG 116 JAIEX 85 RELEX 993 COPS 373 UD 240 FISC 178 RESTREINT UE
E	Synthetic drugs	PL	14839/1/15 REV 1 JAI 949 COSI 168 ENFOPOL 384 CRIMORG 117 ENFOCUSTOM 128 COPS 374 RELEX 994 JAIEX 86 GENVAL 69 FRONT 270 CORDROGUE 98 RESTREINT UE
F <sub>1</sub>	Cocaine	ES	14851/1/15 REV 1 JAI 950 COSI 169 ENFOPOL 386 CRIMORG 118 ENFOCUSTOM 129 COPS 375 RELEX 996 JAIEX 87 GENVAL 70 FRONT 271 CORDROGUE 99 RESTREINT UE
F <sub>2</sub>	Heroin	UK	14852/2/15 REV 2 JAI 951 COSI 170 ENFOPOL 387 CRIMORG 119 ENFOCUSTOM 130 COPS 376 RELEX 997 JAIEX 88 GENVAL 71 FRONT 272 CORDROGUE 100 RESTREINT UE
G1	Cybercrime (card fraud)	RO	14854/1/15 REV 1 JAI 952 COSI 171 ENFOPOL 388 CRIMORG 120 ENFOCUSTOM 131 COPS 377 RELEX 998 JAIEX 89 GENVAL 72 CYBER 120 RESTREINT UE

G2	Cybercrime (CSE)	UK	14855/2/15 REV 2 JAI 953 COSI 172 ENFOPOL 389 CRIMORG 121 ENFOCUSTOM 132 COPS 378 RELEX 999 JAIEX 90 GENVAL 73 CYBER 121 RESTREINT UE
G3	Cyber attacks	DE	14857/1/15 REV 1 JAI 954 COSI 173 ENFOPOL 390 CRIMORG 122 ENFOCUSTOM 133 COPS 379 RELEX 1000 JAIEX 91 GENVAL 74 CYBER 122 RESTREINT UE
H	Firearms	ES	14858/1/15 REV 1 JAI 955 COSI 174 ENFOPOL 391 CRIMORG 123 ENFOCUSTOM 134 COPS 380 RELEX 1001 JAIEX 92 COARM 258 RESTREINT UE
I	OPC	BE	14859/2/15 REV 2 JAI 956 COSI 175 ENFOPOL 392 CRIMORG 124 ENFOCUSTOM 135 COPS 381 RELEX 1002 JAIEX 93 GENVAL 75 FRONT 273 COWEB 141 RESTREINT UE

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**ANNEX**

Cross-cutting Issues	FII	THB	CFG	MTIC Fraud	Excise Fraud	Synthetic Drugs	Cocaine	Heroin	Cyber CF	Cyber CSE	Cyber Attacks	Firearms	OPC
<b>JADs, JITs, &amp; JOs</b>													
JAD indicated	OA 2.5/ 2.6/ 2.7/ 5.3	OA 2.3	OA 4.3/ 4.5		OA 2.4	OA 4.1/ 5.4	OA 6.1/ 6.4	OA 6.1	OA 4.1/ 6.3		OA 1.2/ 2.2	OA 1.1/ 2.1/ 3.1	OA 6.3/ 6.6
JAD potential	OA 2.3/ 3.1/ 5.4	OA 4.2/ 5.3/ 6.1	OA 2.1/ 4.2	OA 3.2/ 5.6	OA 2.1/ 2.5/ 2.7/ 2.8/ 2.9/ 2.10	OA 5.5/ 5.6	OA 4.1/ 5.1/ 6.5	OA 1.1/ 5.2/ 6.2	OA 6.4/ 7.1	OA 5.1	OA 2.3/ 2.4	OA 3.3/ 3.4/ 3.5	OA 2.1
JITs or Joint Operations	OA 2.1/ 2.2/ 2.3/ 3.1/ 5.2/ 5.4/ 6.7	OA 2.1/ 2.2/ 3.2/ 4.1/ 4.2/ 5.1/ 5.2/ 5.3/ 6.1	OA 2.1/ 4.2/ 4.4	OA 3.2/ 5.1/ 5.2/ 5.3/ 5.4/ 5.5/ 5.6	OA 2.1/ 2.4/ 2.6/ 2.7/ 2.9	OA 2.2/ 3.2/ 4.1/ 5.1/ 5.2/ 5.5/ 5.6	OA 2.1/ 3.2/ 4.1/ 5.1/ 6.3/ 6.5	OA 2.1/ 3.2/ 3.3/ 5.2/ 6.2	OA 6.1/ 6.2/ 7.1	OA 5.1	OA 1.3/ 2.1/ 2.3/ 2.4	OA 1.2/ 2.1/ 3.3/ 3.4/ 3.5	OA 3.1/ 4.1/ 4.5
<b>MODI OPERANDI</b>													
Borders: Air	OA 2.6/ 3.1		OA 4.2/ 4.5		OA 2.4/ 2.9	OA 4.1	OA 3.1/ 4.1/ 6.1/ 7.1		OA 2.1/ 4.1/ 6.3				
Borders: Land	OA 2.3/ 2.5/ 3.1/ 5.3/ 5.4		OA 4.2/ 4.5		OA 2.4/ 2.7/ 2.8/ 2.9	OA 4.1/ 5.6	OA 6.1	OA 4.1/ 6.1/ 6.2	OA 4.1			OA 1.1/ 2.1/ 3.1/ 3.7	
Borders: Sea/Ports	OA 2.3/ 2.5/ 3.1/ 5.2/ 5.4/ 6.4		OA 4.3/ 4.2/ 4.5		OA 2.4/ 2.8/ 2.9	OA 4.1/ 5.4/ 5.6	OA 3.1/ 4.1/ 6.1/ 6.3/ 6.5/ 7.1	OA 6.1	OA 4.1			OA 1.1/ 2.1/ 3.1/ 3.7	
Cash movements/ money mules	OA 2.3	OA 3.2			OA 2.5/ 2.8/ 2.9				OA 4.1		OA 1.1/ 1.3/ 2.4/ 4.1		OA 4.1/ 6.3
Containers			OA 4.2/ 4.5		OA 2.9/ 4.1	OA 4.1	OA 6.1/ 6.6	OA 6.1					
Darknet/Internet/ On-line/ e-commerce	OA 5.2	OA 4.1/ 4.2	OA 2.1/ 4.2/ 4.5	OA 5.6	OA 2.9	OA 4.3/ 5.5	OA 5.1	OA 5.2	OA 6.1/ 6.2/ 6.3/ 7.1	OA 3.2/ 4.3/ 5.1/ 6.3	OA 1.2/ 2.1/ 2.2/ 2.3/ 2.4/ 6.2 (numerous)	OA 3.3/ 3.5	OA 6.4
Parcel Post	OA 3.1		OA 4.2/ 4.5		OA 2.9	OA 4.1	OA 6.4					OA 3.4/ 3.5	
Vehicles & Freight transport:	OA 5.3		OA 4.2/ 4.5		OA 2.1/ 2.5	OA 4.1/ 5.1/ 5.2	OA 2.1/ 6.1	OA 3.4/ 6.1/ 6.2	OA 6.4			OA 1.2/ 3.1/ 3.5	OA 4.1/ 6.3/ 6.5/ 6.6

REGIONAL:													
Africa	OA 2.7/ 3.1/ 5.5	OA 5.1/ 5.3	OA 4.2					OA 3.3			OA 3.1	OA 2.2	
America: Latin/S.America, Caribbean			OA 4.2				OA 1.1/ 3.1/ 3.2/ 4.1/ 6.4/ 6.5/ 8.1				OA 3.1	OA 2.2	
Asia		OA 5.2/ 5.3	OA 4.2			OA 3.1/ 4.1		OA 1.2/ 3.1/ 3.4/ 4.1/ 6.2					
Europe: Balkans & South East	OA 1.1/ 2.1/ 2.2/ 2.5 / 2.6/ 2.7/ 3.1/ 5.1/ 5.3/ 6.1/ 6.5		OA 4.2/ 4.5			OA 3.2		OA 1.1/ 6.1			OA 2.1/ 2.3/ 4.1	OA 1.1/ 3.1	
Europe: Baltic States			OA 4.2/ 4.5	OA 5.1/ 5.3		OA 5.4		OA 2.1/ 6.2				OA 4.1/ 4.4	
Europe: Eastern	OA 1.1		OA 4.2/ 4.5	OA 5.2	OA 2.7			OA 1.1/ 3.2/ 6.2	OA 2.2		OA 3.1	OA 2.3	OA 1.1/ 3.1/ 4.1/ 4.4/ 6.3
Europe: Black Sea/ Caucasus			OA 4.2/ 4.5					OA 1.1/ 3.2/ 6.2					OA 3.1/ 4.1/ 4.4/ 6.3
Europe: Central	OA 2.1/ 2.5/ 2.6		OA 4.2/ 4.5	OA 5.2/ 5.5									OA 1.1
Europe: South-South West	OA 2.3/ 2.7/ 6.5		OA 6.1/ 4.2/ 4.5			OA 7.1							
Middle East	OA 2.6		OA 4.2								OA 3.1		
3rd Countries: China		OA 5.2/ 5.3				OA 4.1		OA 3.1/ 4.1					
3rd Countries: Nigeria	OA 3.1	OA 5.1/ 5.3											
3rd Countries: Turkey	OA 1.1/ 2.2/ 2.5/ 2.6/ 3.1/ 5.1		OA 4.2			OA 3.2		OA 6.1				OA 2.3	

<b>OTHER CROSS-OVERS:</b>													
Cooperation: WCO/CCWP/Customs		OA 3.3	OA 4.4, 4.2/ 4.3/ 4.5	OA 3.2	OA 1.2/ 2.6/ 2.7/ 2.9/ 2.10	OA 3.1/ 4.1/ 4.3	OA 2.1/ 6.1/ 6.5/ 7.1	OA 1.1/ 3.4/ 6.2				OA 1.1/ 1.2/ 1.3/ 3.4	
Children/minors		OA 2.3/ 5.2/ 6.1								Numerous	OA 7.1		OA 8.1
Exchange of officers	OA 2.6/ 6.4	OA 2.2	OA 4.6	OA 4.1	OA 2.2	OA 5.4/ 7.3	OA 7.1	OA 7.1	OA 2.1/ 5.1	OA 6.3	OA 6.1	OA 3.1/ 4.1	OA 2.1/ 4.2/ 6.1
Liaison Officers	OA 3.1/ 5.1/ 5.5						OA 3.1/ 3.2	OA 3.1/ 3.4				OA 2.1/ 2.2/ 2.3	
Organised Motor-cycle gangs						OA 5.1/ 5.2	OA 2.1					OA 1.2/ 3.5	
Terrorism	OA 5.2											OA 1.2/ 3.5	
<b>Cross-cutting Issues</b>	<b>FII</b>	<b>THB</b>	<b>CFG</b>	<b>MTIC Fraud</b>	<b>Excise Fraud</b>	<b>Synthetic Drugs</b>	<b>Cocaine</b>	<b>Heroin</b>	<b>Cyber CF</b>	<b>Cyber CSE</b>	<b>Cyber Attacks</b>	<b>Firearms</b>	<b>OPC</b>