



ANNEX: Five scenarios offering a glimpse into the potential state of the Union by 2025

	<p>Carrying On</p> <p><i>The EU27 focuses on delivering its positive reform agenda</i></p>	<p>+</p> <p>+</p> <p>-</p> <p>-</p>	<p>The positive agenda of action continues to deliver concrete results</p> <p>The unity of the EU at 27 is preserved</p> <p>The unity of the 27 may still be tested in the event of major disputes</p> <p>The gap between promise and delivery will only progressively be closed if there is collective resolve to deliver jointly</p>
	<p>Nothing but the Single Market</p> <p><i>The EU27 cannot agree to do more in many policy areas beyond key aspects of the single market</i></p>	<p>+</p> <p>-</p> <p>-</p>	<p>Decision-making may be simpler to understand</p> <p>It becomes harder to address issues of concern to more than one Member State and therefore the gap between expectations and delivery widens on common challenges</p> <p>Citizens' rights guaranteed under EU law may become restricted over time</p>
	<p>Those Who Want More Do More</p> <p><i>The EU27 proceeds as today but allows willing Member States to do more together in specific areas</i></p>	<p>+</p> <p>+</p> <p>-</p> <p>-</p>	<p>The unity of the EU at 27 is preserved while progress is made possible for those who want more</p> <p>The gap between expectation and delivery closes in countries who want and choose to do more</p> <p>Questions arise about the transparency and accountability of the different layers of decision-making</p> <p>Citizens' rights guaranteed under EU law vary depending on where people live</p>
	<p>Doing Less More Efficiently</p> <p><i>The EU27 focuses on delivering more and faster in selected policy areas not acting in where it is perceived not to have an added value</i></p>	<p>+</p> <p>+</p> <p>-</p>	<p>European citizens feel that the EU is only acting where it has real added value</p> <p>A clearer focus of resources and attention on a number of selected domains helps the EU27 to act faster</p> <p>The EU at first has difficulty in agreeing which areas it should prioritise</p>
	<p>Doing Much More Together</p> <p><i>Member States decide to do much more together across all policy areas</i></p>	<p>+</p> <p>+</p> <p>-</p>	<p>There is far greater and quicker decision-making at EU level</p> <p>Citizens have more rights under EU law</p> <p>Parts of society which feel that the EU lacks legitimacy or has taken too much power away from national authorities risk being alienated</p>