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LIMITE

JAI FRONT COMIX

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MEETING DOCUMENT

From:	General Secretariat of the Council
To:	Working Party on Frontiers
Subject:	FADO System Takeover

Delegations will find attached the presentation made by Frontex at the meeting of the Working Party on Frontiers of 02 May 2024 on the above-mentioned subject.

FRONTSX



EUROPEAN BORDER AND COAST GUARD AGENCY

FADO System Takeover

Working Party on Frontiers, 2 May 2024

Author: Frontex



DISCUSSION POINTS

State of play of the transfer of the FADO system from the GSC to Frontex.

Declassification of Data of the current FADO system.

Concept of Mutual Benefit Cooperation Approach in the Context of FIELDS Outreach Policy Implementation.

STATE OF PLAY OF THE TRANSFER OF THE FADO SYSTEM FROM THE GSC TO FRONTEX



LEGAL BASIS

EBCG 2.0 Regulation (EU) 2019/1896) Art.79

The Agency shall take over and operate the False and Authentic Documents Online ('FADO') system established in accordance with Joint Action 98/700/JHA.

FADO Regulation (EU) 2020/493) Art.3

In the performance of its task in accordance with Article 79 of Regulation (EU) 2019/1896, the Agency shall ensure the proper and reliable functioning of the FADO system and provide support to the competent Member State authorities in the detection of false documents.

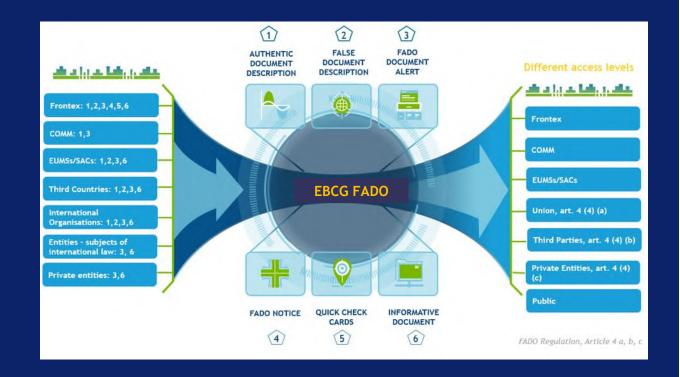
The Agency shall be responsible for entering in the FADO system in a timely and efficient manner the information obtained and shall guarantee the uniformity and quality of that information.

EBCG FADO

The system will be modernised in accordance with FADO Regulation to respond to the current and future operational needs and will bring additional value for documents checks.

What will be different?

- Different data suppliers and consumers.
- Broader cluster of products.
- Data uniformity and quality, as well as relevance for end users.



FADO TAKEOVER PROJECT IMPLEMENTATION ROADMAP

Project Tasks		2024			2025				2026				2027				
		Q1	Q2 (Q3 (24	Q1	Q2	Q3 (24	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Tender Procedure (incl. contractor selection procedure)	09/22 - 09/24																
Business Change Implementation	01/24 - 11/25																
Data validation & migration	07/23 - 08/26																
EBCG FADO system training implementation	09/24 - 08/26																
Commission Second Implementing Act	12/23 - 02/26																
System implementation Release 1 (MVP)	09/24 - 08/26																
EBCG FADO takeover (from GSC)*	03/26 - 08/26																
System implementation Release 2	04/25 - 02/27																
* earliest: March 2026 / Latest: August 2026 (buffer included)																	





ONGOING ACTIVITIES

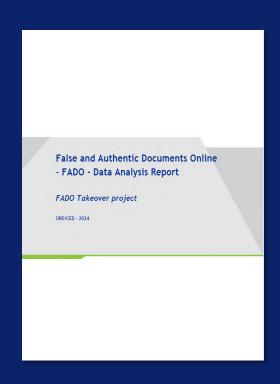
- Tender (Lot1 & Lot 2). EvCo Opening Board 14 May 2024.
- Current FADO system data analysis (First Report Delivered).
- Data Migration planning phase (Data Migration Strategy decided).
- Conclusion of ECBG FADO Users Access Level Concept.

DECLASSIFICATION OF FADO DATA



DATA ANALYSIS

Declassification decision concerns Authentic and False Document Descriptions in Expert FADO.



Frontex performed analysis on:

- Authentic Document Descriptions Report issued. No comments from FADO Subgroup.
- False Document Descriptions Report to be issued, May 2024.
- National Alerts Report to be issued, May 2024.

DATA ANALYSIS

Conclusions:

- The difference between Expert FADO (Restricted) and iFADO in data is only in the number of images of authentic and false documents, and the difference is insignificant.
- The difference in the images between Expert FADO and iFADO results from the limitations defined in FADO Writing Rules for the fixed number of images to be displayed in iFADO. There are no other additional sensitive images included in Expert FADO in comparison to iFADO.
- iFADO can be used as a source for data migration.

CONCEPT OF MUTUAL BENEFIT COOPERATION APPROACH IN THE CONTEXT OF FIELDS OUTREACH POLICY IMPLEMENTATION



BACKGROUND

FIELDS Outreach Policy implementation includes:

- Third countries identification and engagement in cooperation with Frontex ICU and INTERPOL.
- Onboarding process.
- Application of Criteria for Mutually Beneficial Cooperation.

The Agency is anticipating several technical and operational activities, including Legal and Personal Data protection measures, that will facilitate FADO entry into operations.

BACKGROUND

- 2016 COREPER/COUNCIL authorised Frontex to use the images of the iFADO database for the production of QCCs as long as the QCCs are delivered and available only for officers from EUMS/SACs, and provided that Frontex inserts a reference in the QCC that the images are taken from the iFADO database and allows the QCCs to be uploaded in iFADO (7819/16 FAUXDOC 13 COMIX 277).
- 2023 COREPER/COUNCIL authorised Frontex to extend access to QCCs using iFADO images to third countries provided that Frontex complies with Personal Data Protection rules and makes the sharing of QCC conditional to the active participation of experts from the relevant third countries in the production of QCCs and the population of the FADO system (10162/23 IXIM135 JAI 776 FRONT COMIX 275).

CONCEPT



Date: 24.11.2023.

Concept of Mutual Benefit Cooperation Approach in the Context of FIELDS Outreach Policy Implementation

1. Background

An ultimate egal of the Frontex INTERPOL Electronic Library Document System (hereinafter - FIELDS) service is to provide specific information about images of travel and identity documents to front-line police/border control officers to counteract frauds, including the movement of criminals (foreign fighters, money laundering, terrorists, human traffickers and smugglers, and others) and the rescue of their victims. The main product to deliver that specific information is called Quick Check Cards (hereinafter – QCCs).1

The European Border and Coast Guard Agency's (hereinafter – Frontex) network of document experts who develop QCCs cannot supply alone all the INTERPOL Member States (hereinafter - third countries), that are not the EU Member States²; therefore, it proves necessary to set clear standards those countries should meet to access all QCCs in the FIELDS. These standards are set to foster participation to the OCCs development (creation and validation) process, based upon a mutual benefit cooperation approach.

The overarching criteria guiding the QCC development process have been established to foster participation and collegial decisions (i.e. the final deliverable is the result of the group not a sum of individual contribution) in the format of Regional Workshops, upon the following considerations:

- 1. INTERPOL and Frontex are inclusive organisations which value participative models and cooperation within their networks.
- 2. There is a need to prevent any political use of QCCs. Special modi operandi can be used to identify documents used by the opposition of an established government. QCCs created for that purpose should not be used according to the INTERPOL Constitution and Frontex values.
- 3. The QCC has made a name for itself. It is necessary to preserve and secure their reputation and quality

While taking this document as a reference. INTERPOL and Frontex are aware that high-level policy issues could affect its application. Therefore, both parties are committed to notify each other about emerging constraints in the spirit of the Technical Agreement in force between them.

2. Frontex INTERPOL Electronic Library Document System (FIELDS)

FIELDS is a transactional system owned by Frontex and INTERPOL; as its core product, the system contains Quick Check Cards, being a decision aid tool to front-line officers via the I-24/7 INTERPOL Secure Global Network, with an

1 A model Quick Check Card forms an annex to this document.

The Concept defines principles and measurable criteria for mutually beneficial cooperation (Frontex/INTERPOL and a third country) and enabling transparent and informed decision for restriction management in FIELDS.

Member Sates is being used considering also the States participating in the relevant development of the Schengen acquis.

Thank you!

Contact us:

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Our Vision

 The European Area of Freedom, Security and Justice.

Our Mission

 Together with the Member States, we ensure safe and well-functioning external borders providing security.

Our Values

- We are professional.
- We are respectful.
- We seek cooperation.
- We are accountable.
- We care.

