NOTE
from: Presidency

to: Standing Committee on operation cooperation on internal security (COSI)

No. prev. doc. 7950/11 JAI 177 COSI 17 COPS 162 CIVCOM 182 PESC 377 RELEX 287 JAIEX 22 ENFOPOL 66 COTER 28

Subject: Draft working method for closer cooperation and coordination in the field of EU security

In January 2011, the Hungarian Presidency launched an initiative to enhance links between the external and internal aspects of EU security. It set out to organise a first joint PSC-COSI meeting in June 2011. In view of the considerable interest that several delegations and the European External Action Service expressed in convening such a meeting, it is now time to set out the contours of a working method for closer cooperation and coordination in the field of EU security.

The Presidency, in cooperation with the European External Action Service, intends to organise the first PSC-COSI meeting on 1 June 2011 and has invited the High Representative of the Union for Foreign Affairs and Security Policy to attend the JHA Council on 9 and 10 June to discuss at political level how the next Trio Presidency could take this work forward.

1 Council doc. 5620/11
1. **Recommendations**

1.1. Convene a monthly inter-institutional *information meeting* to improve planning and information flow in the field of EU security. Participants at this meeting would mutually inform each other on the ordinary planning of Council, EEAS and Commission activities in the field of EU security (rather than crisis situations, which tend to trigger extraordinary COREPER, Council or European Council meetings). It would bring together Brussels-based officials from the Presidency (COSI) and the General Secretariat of the Council (DG H); the EEAS (PSC); and the Commission (DG HOME). Other services could also be invited, depending on the agenda. Meetings would be hosted either by the Presidency (with GSC support) or on a rotating basis by the Presidency, EEAS and Commission. In the beginning, the standing agenda could include the following items:

- Planning of Council preparatory bodies’ agenda and exchange of views on implementation of the Commission Legislative Work Programme in internal security;
- Document management (attaching acronyms to documents of interest to both external and internal security actors in the Council) and information-sharing between Council preparatory bodies;
- Participation in events of mutual interest (dialogue with third countries, organisation of upcoming events, etc.);
- Relations with the European Parliament;
- Organisation of joint meetings between Council preparatory bodies that have a shared interest in particular aspects of EU security (see Annex I/A).

1.2. Organise or continue to organise, at least once a year, *joint meetings* between Council preparatory bodies with a shared interest in particular aspects of EU security (see Annex I/A). Other Council preparatory bodies should meet in a joint format when necessary (see Annex I/B). The purpose of such meetings would be to assess a particular policy issue or phenomenon from both the external and internal security perspective. The EEAS and the Commission would be invited to report on their activities in the area under discussion. Potential ‘pairs’ could include the following:
- PSC with COSI (planned for 1 June 2011);
- CIVCOM with COSI Support Group (planned for 18 May 2011);
- Nicolaidis with COSI Support Group (to prepare horizontal aspects of PSC-COSI);
- COTER with TWG (planned for 28 April 2011), with CTC participation;
- Potentially COCOP with TWG, with CTC participation;
- JAIEX potentially with COMAG/MaMa or COEST or COWEB or COMEM/MOG or COASI or COLAT or COTRA or COAFR, depending on issues of mutual interest.

1.3. Attach “external” and “internal” security acronyms to documents of potential interest to Council preparatory bodies active in the external or internal aspects of EU security.

2. Areas of cooperation in the field of EU security

2.1. The European Security Strategy\(^2\) lists the following global threats to EU security:

- proliferation of weapons of mass destruction;
- terrorism;
- organised crime;
- cybersecurity;
- energy security;
- climate change.

2.2. The Internal Security Strategy\(^3\) lists the following threats to EU internal security:

- terrorism;
- serious and organised crime;
- cybercrime;
- cross-border crime;

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– violence;
– natural and man-made disasters;
– road traffic accidents.

2.3. The Internal Security Strategy in Action, presented by the Commission, refines the list of threats to EU security as follows:

– serious and organised crime;
– terrorism;
– cybercrime;
– border security;
– natural and man-made disasters.

2.4. The Counter-Terrorism Strategy identifies four tracks for counter-terrorist action:

– prevent people from turning to terrorism by tackling the factors that lead to radicalisation and recruitment in Europe and internationally;
– protect citizens and infrastructure and reduce the Union’s vulnerability to attack via the improved security of external borders, transport and critical infrastructure;
– pursue and investigate terrorists within the Union and internationally, impede their communication and disrupt their financing and access to materials;
– respond to terrorist attacks in a spirit of solidarity by improving capabilities to address the consequences of an attack, coordination and victims’ needs.

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5 The European Union Counter-Terrorism Strategy, 30 November 2005, 14469/4/05 REV 4
2.5. The above strategies suggest that terrorism, serious and organised crime, cybersecurity and cybercrime and, in view of the solidarity clause, natural and man-made disasters pose threats to both the external and internal aspects of EU security. Given the cross-cutting nature of these threats and challenges, it is imperative that the relevant actors prepare the Union’s and Member States’ response by considering the external and internal implications of their endeavours. The security coordination forum and the joint meetings proposed by the Presidency could contribute to the development of integrated policy solutions to address these threats and challenges.
### Annex I/A: Potential joint meetings between Council preparatory bodies

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<tr>
<th>Council preparatory bodies</th>
<th>EXTERNAL SECURITY</th>
<th>Joint meeting</th>
<th>INTERNAL SECURITY</th>
<th>Council preparatory bodies</th>
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<td>Treaty-based committee</td>
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<td>Treaty-based committee</td>
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<td>Treaty-based committee</td>
<td>Political and Security Committee (PSC), EEAS chair</td>
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<td>Standing Committee on Operational Cooperation on Internal Security (COSI), PRES chair</td>
<td>Treaty-based committee</td>
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<td>CSDP Committee</td>
<td>Committee for Civilian Aspects of Crisis Management (CIVCOM), EEAS chair</td>
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<td>COSI Support Group (COSI SG), PRES chair</td>
<td>JHA committee</td>
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<td>Horizontal CFSP committee</td>
<td>Nicolaidis Group, EEAS chair</td>
<td>↔</td>
<td>Working Party on Terrorism (TWG), PRES chair</td>
<td>JHA committee</td>
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<tr>
<td>Horizontal CFSP committee</td>
<td>Working Party on Terrorism (International Aspects) (COTER), to be chaired by EEAS</td>
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<td>Working Party on the application of specific measures to combat terrorism (COCOP), EEAS chair</td>
<td>JHA committee</td>
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<tr>
<td>Horizontal CFSP committee</td>
<td>Working Party on the application of specific measures to combat terrorism (COCOP), EEAS chair</td>
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<td>JAI-RELEX Working Party (JAIEX), PRES chair</td>
<td>JHA committee</td>
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<tr>
<td>Geographical CFSP committee</td>
<td>Mashreq/Maghreb Working Party (COMAG/MaMa), EEAS chair</td>
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<td>Asia-Oceania Working Party (COASI), EEAS chair</td>
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<td>Geographical CFSP committee</td>
<td>Working Party on Eastern Europe and Central Asia (COEST), EEAS chair</td>
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<td>Working Party on Latin-America (COLAT), EEAS chair</td>
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<td>Working Party on Transatlantic Relations (COTRA), EEAS chair</td>
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<td>Geographical CFSP committee</td>
<td>Middle East/Gulf Working Party (COMEM/MOG), EEAS chair</td>
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<td>Geographical CFSP committee</td>
<td>Africa Working Party (COAFR), EEAS chair</td>
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**Annex I/B: Council preparatory bodies in the JHA field**

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<tr>
<th>Council preparatory bodies</th>
<th>EXTERNAL SECURITY</th>
<th>Joint meeting</th>
<th>INTERNAL SECURITY</th>
<th>Council preparatory bodies</th>
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<td>CATS, PRES chair</td>
<td>JHA committee</td>
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<td>Strategic Committee on Immigration, Frontiers and Asylum (SCIFA), PRES chair</td>
<td>JHA committee</td>
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<td>Working Party on General Matters including Evaluation (GENVAL), PRES chair</td>
<td>JHA committee</td>
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<td>Horizontal Working Party on Drugs (HLWG), PRES chair</td>
<td>General affairs committee</td>
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<td>Working Party on Civil Protection (PROCIV), PRES chair</td>
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<td>Working Party on Frontiers (FRONTIERS), PRES chair</td>
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<td>Law Enforcement Working Party (LEWP), PRES chair</td>
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<td>Customs Cooperation Working Party (CCWP), PRES chair</td>
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<td>Working Party on Cooperation in Criminal Matters (DROIPEN), PRES chair</td>
<td>JHA committee</td>
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