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LIMITE

CRIMORG 24

NOTE

from : General Secretariat

to : Multidisciplinary Working Group on Organized Crime (MDG)

Subject: Evaluation of the implementation of recommendation No 1,19 and 20 of the Action Plan to combat Organised Crime and a summary of replies to the questionnaires regarding recommendation No 1 and 20

The specific purpose of this document is to evaluate the current situation in the Member States in accordance with the above mentioned recommendations of the Action Plan.

1. Bodies with overall responsibility for coordination

The questionnaire of the General Secretariat, distributed to Heads of Delegations of the K.4 Committee, Ref:6/5552/4/CD54, requested information from the Member States if there were a national body responsible for co-ordinating the fight against organised crime and if not, which are the services fulfilling, at least partly a role of co-ordination.
Some of the Member States referred also to recommendation 19 and 20 of the Action Plan and therefore their answers were taken into consideration in this note.

Recommendation No 1 of the Action Plan to combat Organised Crime reads as follows:

"It is for each Member State to decide on the organisation of its own structures to fight organised crime. Nevertheless, the High Level Group considered it appropriate that the European Council should stress the importance of an appropriate co-ordination between competent agencies at national level (see political guideline No.6)

Such a co-ordination might in particular enable law enforcement agencies better to share information and act in a concerted manner. Therefore, each Member State should examine whether it would be appropriate, in accordance with its constitutional law or practise, to designate a body at national level which would have an overall responsibility for the co-ordination of the fight against organised crime. It will be for the authorities of the Member State - and for them alone - to draw the consequences of such an examination."

The answers to the questionnaire reveal the general situation to be as follows in the Member States:

There is a wide range of approaches. The majority of the Member States have no single body with overall responsibility to co-ordinate the fight against organised crime. They rely on regular and institutional contacts between the competent law enforcement agencies with different degrees of institutionalization.

For the most part Ministries of the Interior and Justice have leading functions in co-ordinating the activities of the different agencies involved in combating organised crime.

The United Kingdom, the Netherlands, Italy and Sweden have single bodies with overall responsibility in the field of co-ordinating the competent law enforcement agencies in their fight against organised crime. But there has to be made a distinction between bodies with responsibilities in the field of co-ordination of policy, acting as an advisory and consultative body without powers as regards operational activities, e.g. the United Kingdom, and bodies with responsibility as well as for co-ordination of policy and operational activities, e.g. the Netherlands.

In Finland the setting up of a co-ordinating body with overall responsibility is currently in progress.

On the other hand, some Member States (Ireland, Germany) are of the opinion that effective co-ordination exists within the existing structures and it is not considered necessary to designate a separate body for the co-ordination function at this stage.

In that context the point has also been made that the co-ordination at national level on an operational basis may be difficult because of the number of investigations related to organised crime.

In Portugal the CID has such wide-ranging powers to investigate organised crime that there is less need for an autonomous inter-police co-ordination body and the setting up of a co-ordinating body is not foreseen in the near future. Luxembourg is of the opinion, that in view of the size of the country there is no necessity for establishing a body with overall responsibility.

A summary of the answers to the questionnaire, including the contact points, is set out in the Annex A.

2. Central national contact points

Recommendation No 19 of the Action Plan to combat Organised Crime reads as follows:

"Central national contact point, where they do not already exist, should be designated while fully respecting the constitutional structure of each Member State, in order to speed up the exchange of information and the completion of application procedures for law enforcement co-operation, wherever a national authority in a Member State considers that it would be more efficient to direct itself to a central contact point instead of making direct contact with the authority in another Member State (see political guideline No. 7). With regard to the Europol Convention, the central national unit referred to therein should be the contact point on behalf of all law enforcement authorities in the Member States. It is advisable that existing contact points, such as the Interpol NCB, Sirene bureaux, etc. should be brought together in this central contact point, or at least, that close relations between such units should be established.

These contact points should serve as an interface in bringing the competent authorities in the Member States and the Commission into contact with each other rapidly. A second function of these contact points might be to act as a national focus point for information to law enforcement agencies on national legislation, jurisdiction and procedures. The relevant information concerning these central contact points shall be kept by the General Secretariat of the Council and shall be regularly updated."

The vast majority of the Member States have central national contact points for Europol, Sirene, Interpol and Customs purposes as mentioned in the note of the General Secretariat - document 5515/98 CRIMORG 8, but according to present available information only the Netherlands, Finland, the United Kingdom and Germany have **single** contact points as regards recommendation 19 of the Action Plan.

In the Netherlands the National Police Central Criminal Intelligence Division (CRI) has been designated as the central contact point for the international exchange of information in the context of Europol, Interpol, Sirene and the liaisons officers network. Various special investigation services, including customs, have liaison officers at the CRI.

Finland has centralised its national contact point to the Europol National Unit, in Germany the Bundeskriminalamt-BKA acts as a central national contact point.

In the United Kingdom the role of the central national contact point is fulfilled by the National Criminal Investigation Service (NCIS), which acts as a "one stop shop" for communications with Europol, Interpol and its bilateral liaison officers network.

A summary of the national contact points for Interpol, Europol National Units, Sirene and Customs and the central national contact points, insofar they already exist, is set out in Annex B.

3. Multidisciplinary integrated teams

The questionnaire of the General Secretariat, distributed to Heads of Delegations at the HENU-Meeting in The Hague on 20.01.1997 requested information from the Member States if there were multidisciplinary integrated teams in the area of organised crime, what agencies are represented within these teams, what role do they perform, what are their contact addresses and phone numbers and if there is none, is there an intention to set up multidisciplinary integrated teams.

Recommendation No 20 of the Action Plan to combat organised Crime reads as follows:

"*Political guideline No. 6 underlines the importance of co-ordination between competent law enforcement authorities at national level. Therefore, while taking into account constitutional structures and national traditions, and taking into account the fact that each Member State decides on its own internal structures, it is advisable that multidisciplinary integrated teams should be set up at national level, if they do not already exist, specifically in the area of organised crime (see political guideline No 6 and 9). Unlike the contact points referred to in Recommendation 19, the primary function of which is to facilitate contacts and to relay information to other Member States, these co-ordinating teams should have sufficient insight into national criminal investigations to be able to contribute to the development of national policies in the fight against organised crime.*

These teams could discuss the results of Europol`s analysis with a view to initiating large-scale joint multidisciplinary investigations involving two or more Member States. Given the broad range of tasks involved, it is necessary to ensure an efficient co-ordination between the investigating authorities and the judicial authorities. In the interests of smooth co-operation, it is advisable that the national contact points and the multidisciplinary integrated team co-operate very closely with one another."

The United Kingdom and the Netherlands have responded to the questionnaire.

In the United Kingdom, multidisciplinary teams exist, but not on a permanent basis. They are formed for specific multiagency operations, once the particular operation has been concluded, the officers return to their own agencies. Any law enforcement agency within the UK can be involved, as necessary for particular projects.

In the Netherlands, multidisciplinary teams are set up on a long-term basis, composed of various law enforcement agencies, under the direction of the Public Prosecutors Office.

The basic principle is that each of the agencies involved can make use of the results of the investigations of the multidisciplinary team.

The following teams already exist: National Detection Team, 6 Core Teams, HARC teams, Schipol team, Synthetic Drugs Unit, Environment team and Cross-border crime teams. The setting up of a multidisciplinary team dealing with organised illegal immigration is planned for the near future.

4. Conclusions

At present the recommendations 1,19 and 20 are implemented by the Member States only partially and in a range of different ways.

It would be useful if the MDG could:

a) review developments at the national level, in order to develop mutual understanding of the matters;

b) discuss in greater depth the roles of national co-ordinating bodies, central national contact points and multidisciplinary integrated teams, to inform further consideration of recommendations 1, 19 and 20 in the Member States.

Summary of the responses to the questionnaire regarding Recommendation No 1 of the Action Plan to combat Organised Crime

Country	Contact Point	Address	Name	Phone/Fax	No1
Austria	Bundesministerium für Inneres Generaldirektion für die öffentliche Sicherheit Gruppe D - Abteilung II/8 Bundesministerium für Justiz Sektion IV	A-1014 Wien Postfach 100 Neustiftgasse 2 A-1070 Wien	**DELETED**	**DELETED**	no (2)
Belgium	Cabinet du Ministre de la Justice, Administration de la Législation pénale et des Droits de l'Homme; Service de la Politique criminelle; Sûreté de l'Etat; Cabinet du Ministre de l'Intérieur; Collège des Procureurs généraux; Service de police (gendarmerie, police judiciaire).				no (1)
Denmark	Central Authority: Justizministeriet Civil-og politifiadelingen Police: Rigspolitichefen Afdeling A Economic Crime: Statsadvokaten for Saerlig okonomisk kriminalität	Slotsholmgade 10 DK-1216 Kobenhavn Polititiorvet 14 DK-1780 Kobenhavn Anker Heegaards Gade 5, 5.sal		**DELETED**	no (2)

(1) working group at the Cabinet of the Minister of Justice since 95 to coordinate criminal policy

(2) no single body with overall responsibility

Country	Contact Point	Address	Name	Phone/Fax	No1
		DK-1572 Kobenhavn			

Finland	Ministry of Internal Affairs Police Department Ministry of Justice General Division		**DELETED**	**DELETED**	no (3)
France	Ministère de la Justice: Direction des Affaires Criminelles et des Grâces Ministère de l'Intérieur: Direction Centrale de la Police Judiciare Ministère de l'Economie, des Finances et de l'Industrie: Direction Nationale du Renseigenement et des Enquêtes Douanières			**DELETED**	no (4)
Germany	Bundeskriminalamt Zollkriminalamt	D-65173 Wiesbaden D-50524 Köln		**DELETED**	no (2)

(3) creation of a national co-ordinating body currently in progress

(4) no single body with overall responsibility

Greece	Ministry of Public Order: Public Security Direcorate State Security Directorate	4P. Canellopoulou St. 101.77-Athens	**DELETED**	**DELETED**	no (5)
	Ministry of Merchant Shipping: Security Directorate of Merchant Shipping	150 Ghrigh. Lambrakis St. 185.18 Piraeus	**DELETED**	**DELETED**	

(5) no single body with overall responsibility

Ireland	Department of Justice, Equalitity and Law Reform Garda: Europol Office International Liaison Office Garda Headquarters Customs: Head Office Customs National Drugs Team	72-76 St. Stephens Green, Dublin 2 Phoenix Park Dublin 8 14-16 Lord Edward Street, Dublin 2	**DELETED**	**DELETED**	no (6)
Italy	Ministero dell' Interno: Public Safety Department Central Criminal Police Directorate: Interpol, Europol, Sirene, Central Anti Drugs Directorate (inter force) Antimafia Investigation Directorate (inter force)	Viale dell' Arte 81 I-00144 Roma		**DELETED**	yes
Luxembourg	Parquet de Luxembourg Palais de Justice à Luxembourg	Rue du Palais de Justice		**DELETED**	no
Netherlands	Public Prosecutors Office Coordinating Committe on Serious Crime-CCSC				yes (7)

(6) no single body with overall responsiblity

(7) CCS has a coordinating function

Portugal	General Directorate for the CID Central Directorate for Combating Robbery (DCCB) Central Directorate for Investigation of Drug Trafficking (DCITE) Central Directorate for Combating Corruption, Fraud and Economic and Financial Offences (DCCCFIEF)		**DELETED**	**DELETED**	no (8)
Spain	Ministry of Interior Department for Coordination and Studies of the Secretary of State for Security Police Headquarters, Office of the Commissioner-General of the Criminal Investigation Department				no (9)
Sweden	National Police Board National Criminal Investigation Department Central Criminal Intelligence Service- Europol, Schengen, Interpol, National Liaison Office		**DELETED**	**DELETED**	yes
United Kingdom	Organised Crime Strategy Group Secretariat Policing Organised Crime Unit, Organised and International Crime Directorate Home Office National Criminal Intelligence Service Organised Crime Operations Group	50 Queen Anne's Gate London SW1H9AT Spring Gardens 2 Citadel Place London SE11 5 EF		**DELETED**	yes (10)

(8) no single body, CID acts as a co-ordinator

(9) no single body, set-up of national co-ordinating body is considered

(10) Organised Crime Strategy Group has overall responsibility for co-ordination but no powers to direct operational activities

ANNEX B

Summary of contact points regarding Recommendation 19 of the Action Plan to combat Organised Crime

Country	Contact Points			
	Interpol	**Europol National Units**	**Sirene**	**Customs**
Austria	Bundesministerium für Inneres Generaldirektion für die öffentliche Sicherheit, Interpol Wien, Herrengasse 7 A-1010 Wien Tel. ++43-1-31345/85405 Fax: ++43-1-31345/85190	Home Office, Department International Co-operation, P.O.Box 100 A-1014 Vienna, Austria Tel:++43/1/53126*	**DELETED** Bundesministerium für Inneres, Generaldirektion für die öffentliche Sicherheit, Gruppe II/D (Kriminalpolizeilicher Dienst) Referat II/10a Liechtenwerderplatz 5 A-1090 Wien **DELETED**	**DELETED**, Deputy Director, Unit III/8, Customs Information & Analysis, Service: Bundesministerium für Finanzen Himmelpfortgasse 4-8, A-1010 Wien **DELETED**
Belgium	Commissariat Général de la Police Judiciaire, B.C.N. -Interpol, Quatre Brasstraat 13 B-1000 Bruxelles **DELETED**	**DELETED**	**DELETED**	**DELETED** Direction Nationale de Recherches des Douanes et Accises,Service: Direction Nationale des Recherches DA. Boulevard du Régent 36, B-1000 Bruxelles **DELETED**
Denmark	Rigpolitichefen, Interpol DK-1588 Kobenhavn V Tel: ++45-1-48986402 Fax:++45-1-33322771	Rigspolitichefen, Afdeling A, Deputy National Commissioner, National Police Head of ENU, Polititorvet 14, DK-1780 Copenhagen V Tel:++45-33-148888*	not yet operational	**DELETED** Service:Told-og Skattestyrelsen, Tietgens Have, Ostbanegade 123, DK-2100 Kobenhavn K, **DELETED**
Finland (11)	KESKUSRIKOSPOLIISI, Interpol, P.O.Box 285 FIN-01301 Vantaa Tel:++358-9-83886288 Fax:++358-9-83886299	National Bureau of Investigation Head of Europol National Unit P.O. Box 285 FIN-01301 Vantaa Tel:++358-9-8388*	not yet operational	**DELETED** Service: National Board of Customs, Box 512, FIN-00101 Helsinki **DELETED**

(11) Finland has centralised its national contact point to the Europol National Unit

Country	Contact Points			
	Interpol	**Europol National Units**	**Sirene**	**Customs**
France	Direction Centrale de la Police Judiciaire, Division des Relations Internationales, Immeuble le Prairial, 10, rue des trois Fontanots F-92000 Nanterre Tel.:++33-1-40978156 Fax:++33-1-47252197	Ministère de l'Intérieur, D.C.P.J./D.R.I., Unité Nationale Europol, 101-107, rue des trois Fontanots F-92000 Nanterre Tel:++33-1-4097*	**DELETED** Ministère de l'Intérieur DCJP/DRI/SCHENGEN DCPJ/Sirene France 101, rue des trois Fontanot F-92300 Nanterre **DELETED**	**DELETED** Renseignement et des Enquêtes Douanières, 18-22 rue de Charonne, F-75228 Paris **DELETED**
Germany (12)	Bundeskriminalamt D-65173 Wiesbaden Tel:++49-611-551 Fax:++49-611-552141	Bundeskriminalamt, Head of NCB, HENU D-65173 Wiesbaden Tel:++49-611-55*	**DELETED** BKA-ZD 33, Bundeskriminalamt Wiesbaden Thaerstraße 11 D-65193 Wiesbaden **DELETED**	**DELETED** Präsident des Zollkriminalamtes Service:Zollkriminalamt, Postfach 290264, D-50524 Köln **DELETED**
Greece	Ministry of Public Order, International Police Co-operation Departement, NCB Interpol 173 Alexandras Ave., P.O. Box 14634 GR-11522 Athens Tel:++301-6440178 Fax:++301-641171	Ministry of Public Order, Drugs Law Enforcement Coordinative Body, National Intelligence Unit, 4 P. Kanellopoulou Street, T.K. GR-10177 Athens Tel.:++301-692*	**DELETED** Y.D.T./DDAS Schengen, Rue Kanellopoulou 4 GR-10177 Athènes **DELETED**	**DELETED** Service: 33rd Division of Customs Law Enforcement, Section B, Ministry of Finance 10 Karageorgi Servias Street GR-101 84 Athens **DELETED**
Ireland	Interpol Dublin, Crime and Security Branch, Garda Headquarters, Phoenix Park, IRL-Dublin 8 Tel:++353-1-716548 Fax:++351-1-771619	Operational Head of Europol National Units, Ireland International Liaison Office, Garda Headquarters, Phoenix Park, IRL-Dublin 8 Tel:++353-1-6771* Fax:++351-1-6794670		**DELETED** Service: Office of the Revenue Commissioners, Customs&Excise Branch Government Offices, Nenagh, Co. Tipperary, Ireland **DELETED**

(12) Bundeskriminalamt - BKA acts as central national contact point

Country	Contact Points			
	Interpol	**Europol National Units**	**Sirene**	**Customs**
Italy	Direzione Centrale della Polizia Criminale, Ufficio Centrale Nazionale dell' O.I.P.C.-Interpol Via dell´Arte, 81 I-Roma Tel:++39-6-54821ext.4028 Fax:++39-6-591-3596	Ministero dell´Interno, Direzione Centrale della Polizia Criminale, Unita Nazionale Europol, Via dell´Arte, 85 I-00144 Roma Tel:++39-6-4654*	**DELETED** Divisione S.I.R.E.N.E. Direzione Centrale della Polizia Criminale, Via del Castro Pretorio, 5 I-00185 Roma **DELETED**	**DELETED** Service: Comando Generale della Guardia di Finanza Viale XXI Aprile, n. 51 I-00162 Roma **DELETED**
Luxembourg	B.C.N.-Luxembourg, Parquet Général du Grand Duché de Luxembourg B.P. 15 L-2010 Luxembourg Tel:++352-4997-8400 Fax:++352-488025	Service de Police Judiciaire, Rue Auguste Lumiere, 3-19 BP 1202 L-10112 Luxembourg ++352-4997*	**DELETED** Service SIRENE Luxembourg Gendarmerie Grande Ducale, S.T.T.I.-Services communs de la Gendarmerie et de la Police, 1., rue Pierre et Marie Curie, L-1369 Luxembourg **DELETED**	**DELETED** Service: Direction des Douanes et Accises 26, Place de la Gare L-1616 Luxembourg ou Boîte postale 26 L-2010 Luxembourg **DELETED**
Netherlands (13)	IP-Den Haag Tel: ++31-79-3459911 Fax:++31-79-3458754	Korps Landelijke Politiedinsten, Divisie Centrale Recherche Informatie, Europaweg 45, Zoetermeer, Postbus 3016 NL-277 Zoetermeer Tel.++31-79-45*	**DELETED** Centrale Recherche Informatie (CRI) Afdeling SIRENE Nederland (ASN) NL-2700 KX Zoetermeer Postbus 3016 Tel:++31-7945-9888 Fax:++31-7945-8771	Belastingdienst/Douane Informatiecentrum DIC PB 70005 NL-3000 KG Vlaardingen Tel:++31-10-2442000 Fax:++31-10-244-20-06

(13) National Police Central Criminal Intelligence Division-CRI acts as a central national contact point

Country	Contact Points			
	Interpol	**Europol National Units**	**Sirene**	**Customs**
Portugal	Gabinete nacional da Interpol, Avenida José Malhoa, Lote 1680, P-1000 Lisboa Tel:++351-1-7264892 Fax:++351-1-538526	UNID Policia Judicaria, Operational Head of NCIS, P-2400 Leiria Tel:++351-44-815* Fax:++351-44-815-322	**DELETED** Gabinete Nacional SIRENE Portugal, Alameda Salgueiro Maia Capitao de Abril, Cote 125, 2, Flamenga-Povoa de Santo Adriao, P-2675 Odivelas **DELETED**	**DELETED** Service: Ministerio das Financas, Direccao das Alfandegas (DAIEC), Rua Terreiro do Trigo, Ed. Alfandenga, P-1100 Lisboa **DELETED**
Spain	Comisaria General de Policia Judicial Interpol, Garretera de Canillas, Nr. 53 E-28071 Madrid Tel:++34-1-7598013 Fax:++34-1-4502435	Comisaria General de Policia Judicial NCIS/Europol, Gran Via de Hortaleza s/n E-28043 Madrid Tel:++34-1-582*, Fax:++34-1-300-37-75	**DELETED** Secretaria de Estado de Interior, Sirene Espagna Paseo de la Castellana 64 E-28046 Madrid **DELETED**	**DELETED** Service: Direccion General de Aduanas e Impuestos Especiales Departamento de Aduanas e Impuestos Especiales Subdireccion General de Inspeccion, C/Manuel Silvela no. 4 E-28010 Madrid **DELETED**
SWEDEN	Rikspolisstyrelsen, Interpolsektionen, Box 12256, S-10226 Stockholm 12 Tel:++46-8-651-1444 Fax:++46-8-651-4203	Swedish National Police Board, National Criminal Investigation Departement, Europol National Unit,P.O. Box 12256, Polhelmsgatan 30 S-102 26 Stockholm Tel:++46-8-401-4* Fax:++46-8-6523386	not yet operational	**DELETED** Service: Generaltullst./National Board of Customs P.O. Box 2267,S-10317 Stockholm **DELETED**
UNITED KINGDOM (14)	National Criminal Intelligence Service -N.C.I.S., Spring Gardens, Citadel Place, GB-London, SE 11 5 EF Tel:++44-171-238-8115	National Criminal Intelligence Service, The International Intelligence Branch of NCIS, Unit 2, Spring Gardens, Citadel Place, GB-London, SE 11 5 EF		**DELETED** Service: H.M. Customs Excise, National Investigation Service Custom House, Lower Thames Street, GB-London, EC3R 6EE **DELETED**

(14) NCIS acts as a central national contact point

	Fax:++44-171-238-8112	Tel:++44-171-238*		